

~~SECRET//NOFORN/20350905~~

ALL INFORMATION CONTAINED  
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WHERE SHOWN OTHERWISE

**(U//FOUO) Clarification Questions/Comments to Vendor Proposal:**

(S) X  
(S) X  
(S) X  
(S) X  
(S) X  
(S) X  
(S) X  
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**Discussions & Clarifications:**

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(U//FOUO) - Please advise on the current operational state and capability of [redacted] and more importantly its ability to [redacted]

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(S) [redacted] X

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(U//FOUO) [redacted]  
[redacted]

(S) [redacted] X  
(S) [redacted] X  
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(U//FOUO) - Please further explain the proposed features of [redacted]

(S) [redacted] X

STATEMENT OF NEED

DATE: 12-04-2012  
CLASSIFIED BY 65179 DMH/STW  
REASON: 1.4 (C, G)  
DECLASSIFY ON: 12-04-2037

PROJECT/ACTIVITY:  Contract

PROJECT/ACTIVITY LEADER:

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WHERE SHOWN OTHERWISE

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PURPOSE:

(U) To request authorization to initiate a new project/activity with a competitive vendor within the Tracking Technology Unit's (TTU)

THE NEED STATEMENT:

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STRATEGIC MISSION ELEMENT

[268-HQ-1068430]

[February 25, 2011]

STATEMENT OF NEED

(S)

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BASIS OF NEED

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STATEMENT OF NEED

[Redacted content]

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PROPOSED PROJECT/ACTIVITY SUMMARY

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[Redacted content]

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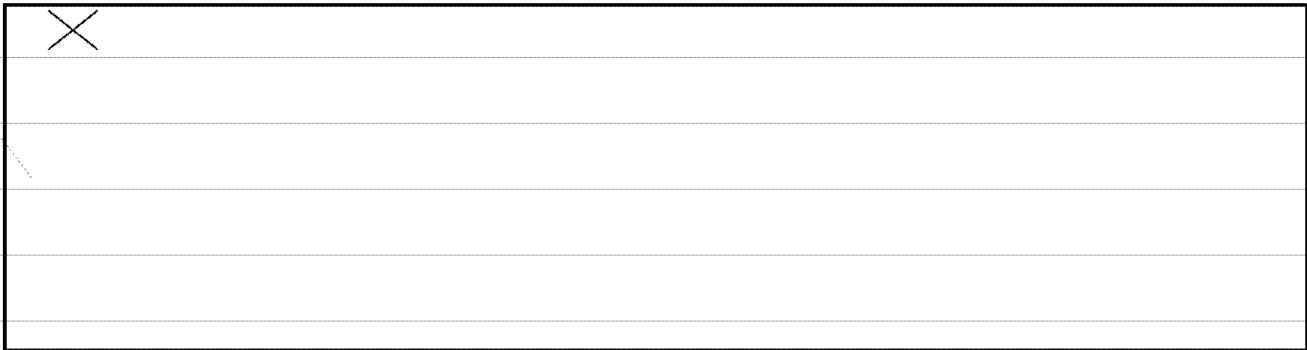
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STATEMENT OF NEED



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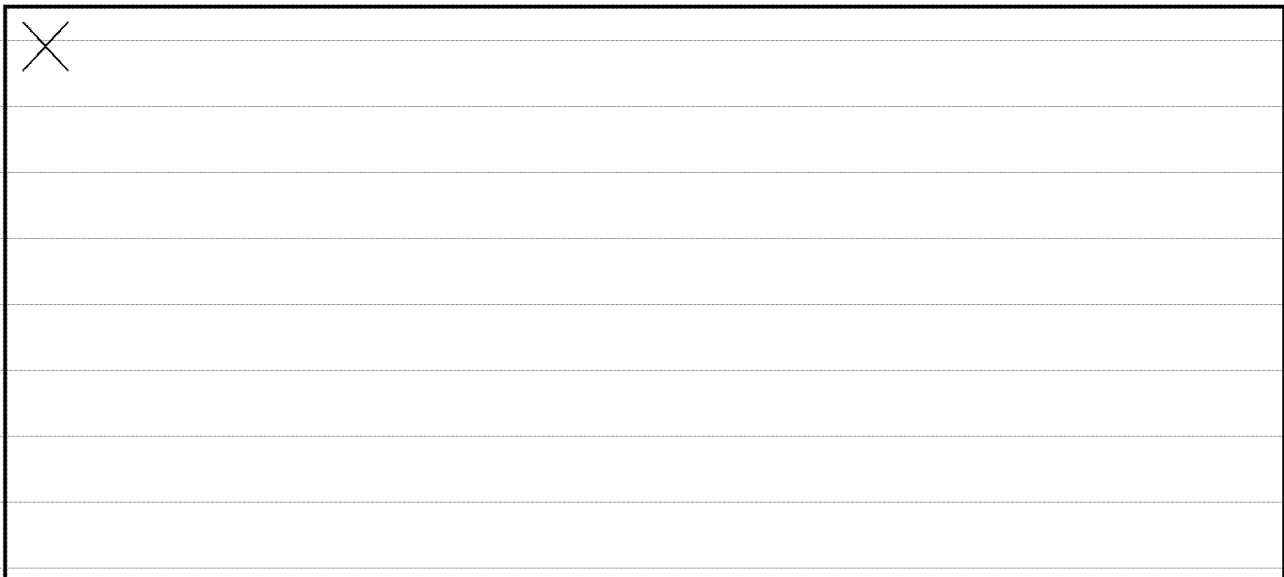
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SPECIAL CONSIDERATIONS/CONSTRAINTS

(U) Program technical risks are mitigated by securing an alternative solution provider, fostering competition among qualified vendors to provide the optimal solution, use of commercial and government controlled interface standards, implementation of commercially available sub-components and utilization of pre-existing FBI technology. The [redacted] contract will define, integrate and extend Commercial Off the Shelf (COTS) and Government Off the Shelf (GOTS) [redacted]

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[redacted] By basing the program on previously developed and tested [redacted] significant risk has been removed.



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APPROVAL

[268-HQ-1068430]

[February 25, 2011]

STATEMENT OF NEED

Prepared by:  
(Project Leader)

[Redacted Box]

Printed Name                      Signature                      Date

Concurred by:  
(Quantico Contracts  
Unit Chief)

[Redacted Box]

Printed Name                      Signature                      Date

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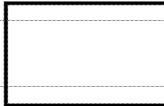
Approved by:  
(TTU Unit Chief)

[Redacted Box]

Printed Name                      Signature                      Date

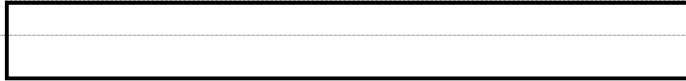


**STATEMENT OF WORK**



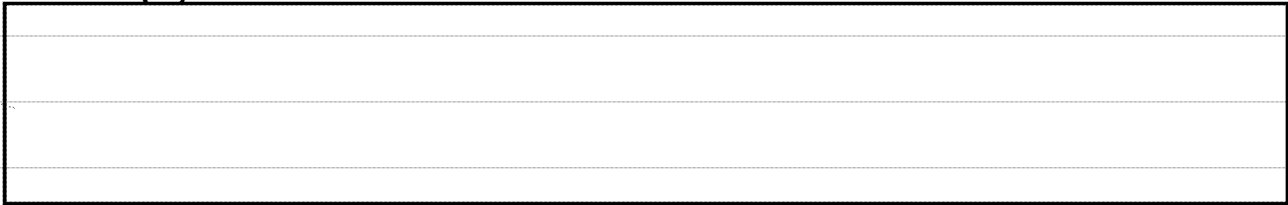
**Contract**

**Task Order 3**



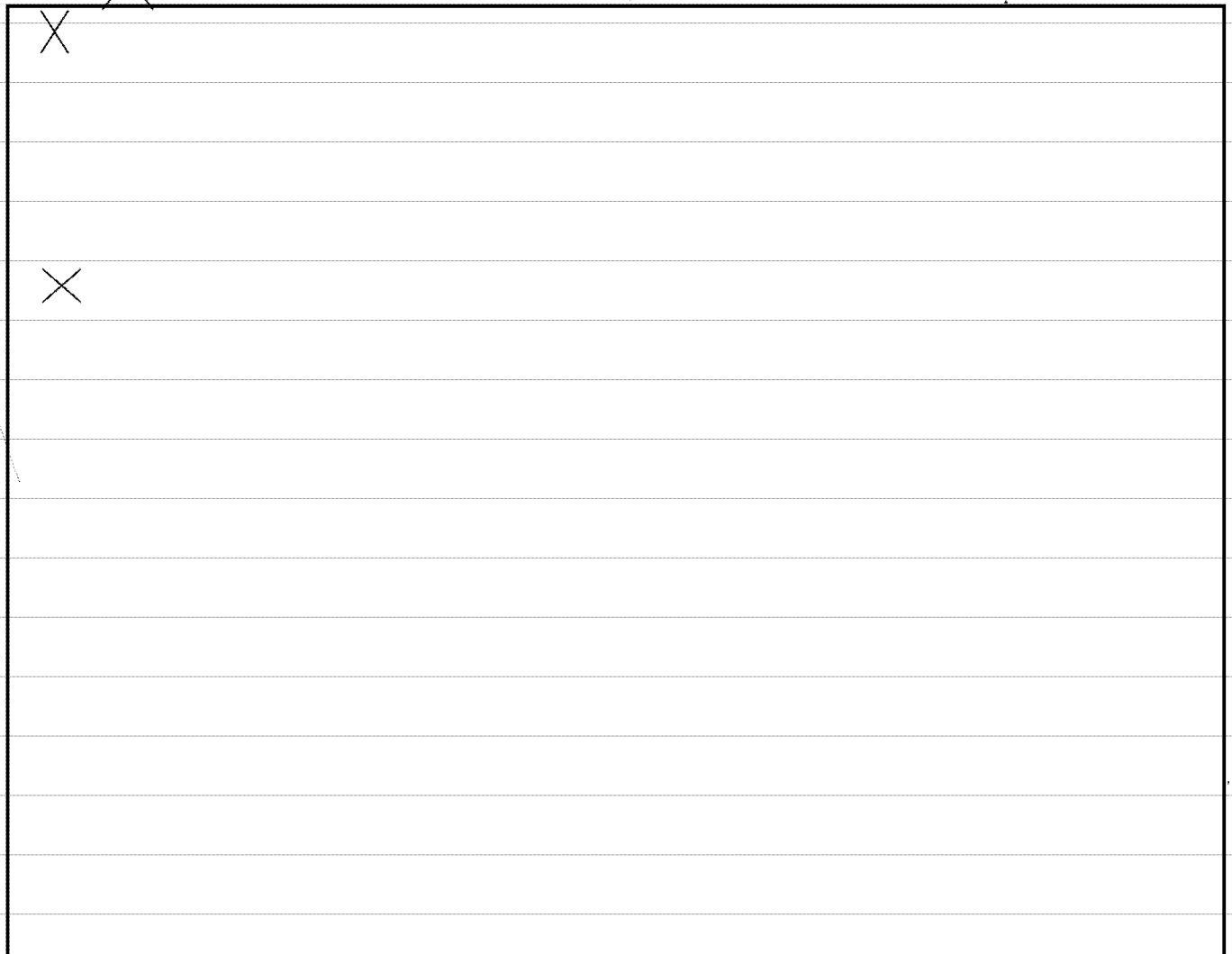
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**1.0 (U) INTRODUCTION**



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**1.1 (S//NF) Project Description and Background**

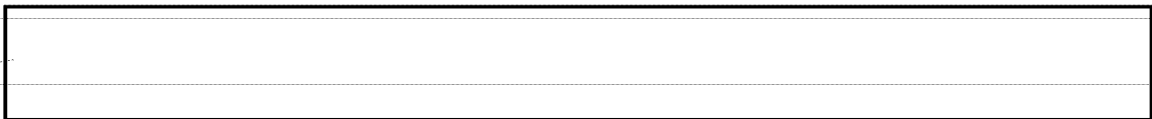


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### 3.0 (U) Task Descriptions

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~~(S//NF)~~ This section describes the tasks to be completed. It is divided into five major areas:



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#### 4.0 (U) Deliverables

(U) This section describes the deliverable items from the task order.

- (U)
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#### 4.1 Security Standards and Regulations

(U) **SECURITY STATEMENT:** This program, all documentation, all associations, all stated and implied requirements and all personnel must adhere to and meet security requirements. Any breach of security will result in immediate termination of the program and possible repercussions, both contractual and criminal. All dissemination of the program and contract information must be approved in writing by the COTR, to include, but not limited to, partners, technical and contract information and personnel. The contractor shall set up procedures to insulate the program procurement or parts and protection of program information as agreed upon by the COTR.

#### 5.0 Customer Representative

[ ] - Contracting Officer [ ]

*The following Bureau personnel may be contacted in performance of this work, but are not authorized to negotiate contractual issues:*

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#### Programmatic and Technical Personnel

a [ ] - Project Manager/COTR [ ]  
 b [ ] - Program Manager/Unit Chief [ ]

DATE: 12-04-2012  
CLASSIFIED BY 65179 DMH/STW  
REASON: 1.4 (C, G)  
DECLASSIFY ON: 12-04-2037

# STATEMENT OF NEED

## REQUISITION for Goods or Service

ALL INFORMATION CONTAINED  
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WHERE SHOWN OTHERWISE

**Date:** 3/16/2012

**Drafted by:** EE [redacted] Tracking Technology Unit [redacted]  
[redacted]

**Unit Submitting the Requisition:** Tracking Technology Unit

**Requisition Title** [redacted]

**Requisition Amount** [redacted]

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Justification of Need: (Provide brief overview): Click here to enter text.

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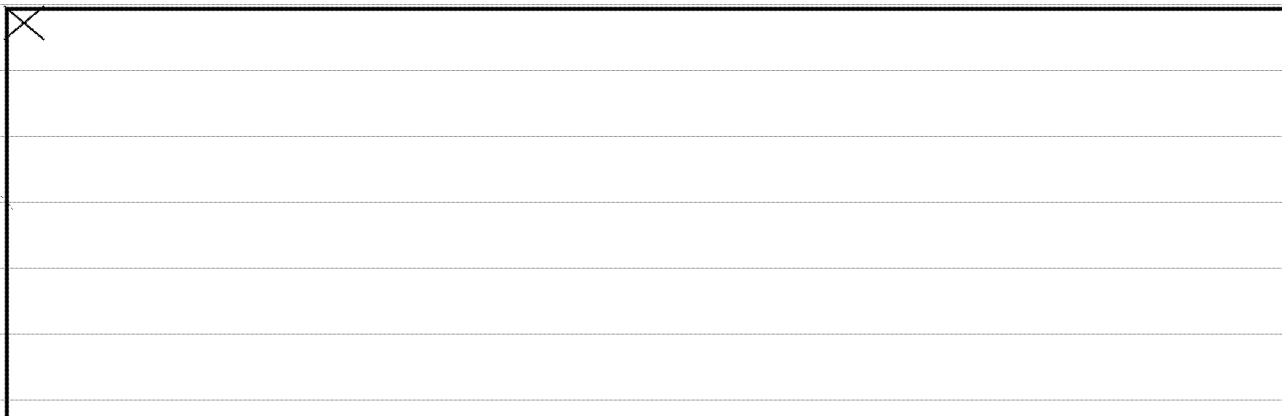
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Declassify On: 20370316  
Derived From: FBI NSISCG-20090615~~

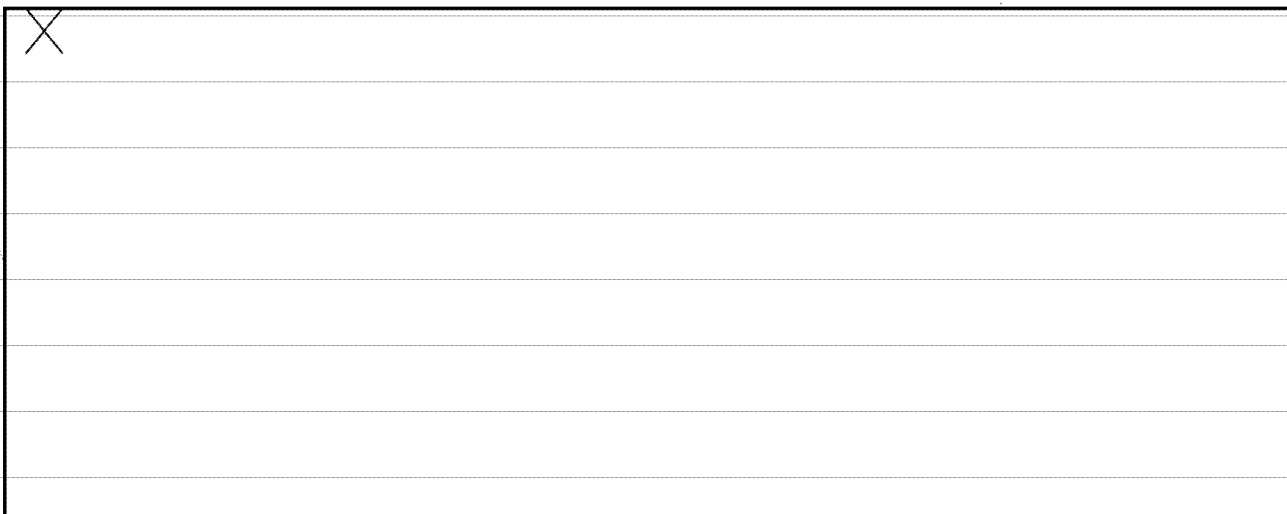
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**Description of Requirements:** (Provide brief description): [Click here to enter text.](#)



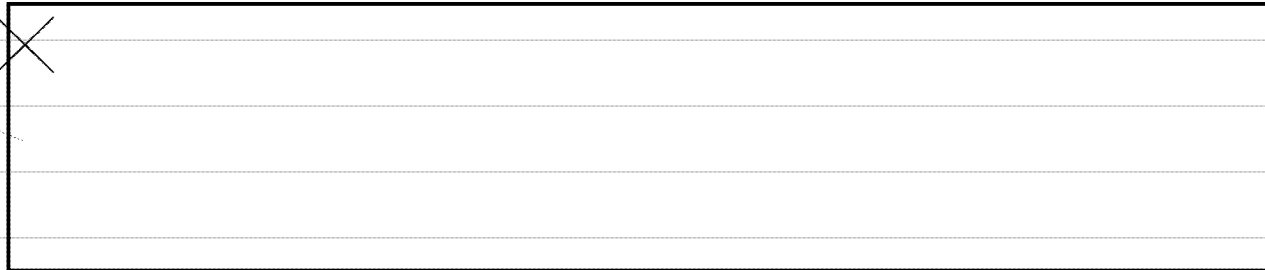
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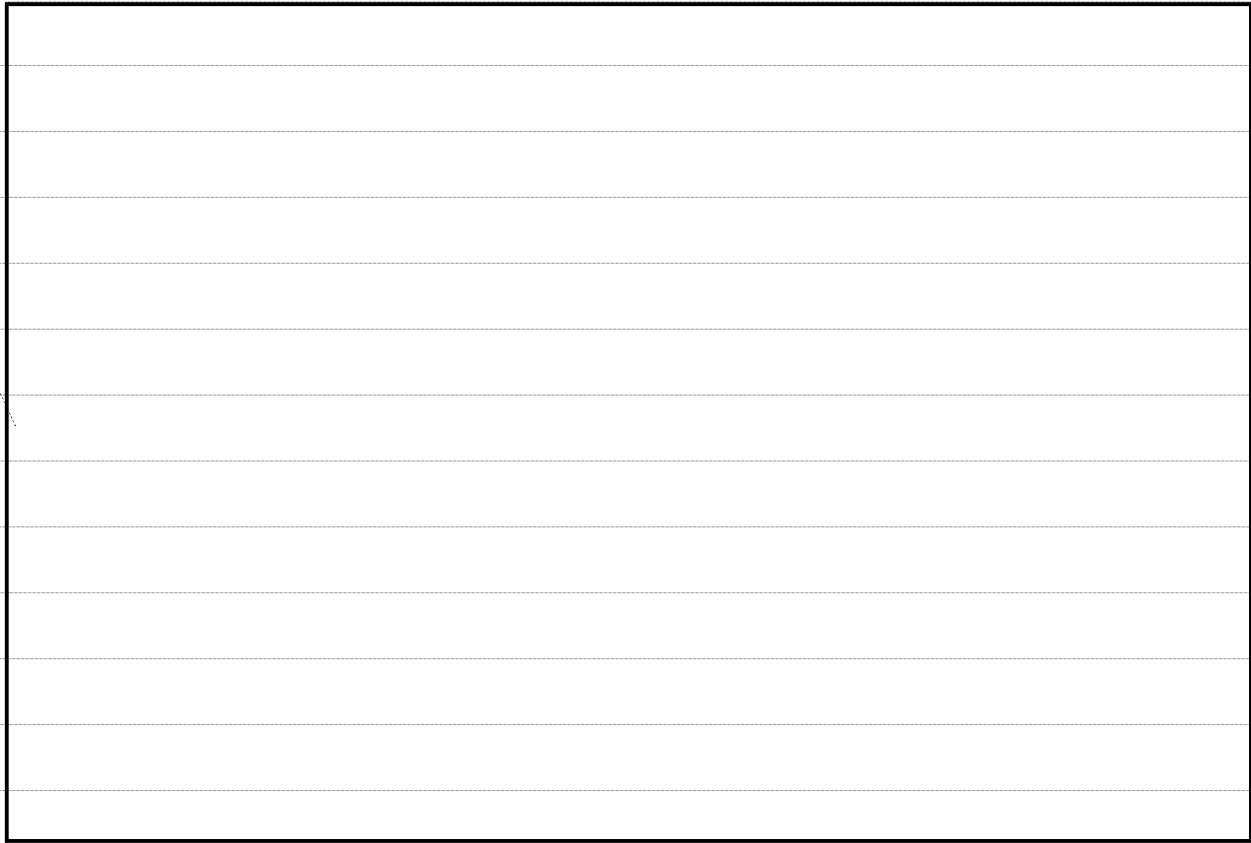
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~~\*\*\* SECRET \*\*\*~~

### STATEMENT OF NEED

PROJECT/ACTIVITY: [REDACTED]

PROJECT/ACTIVITY LEADER: [REDACTED]

ALL INFORMATION CONTAINED  
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WHERE SHOWN OTHERWISE

#### Synopsis:

(U) To request finance division initiate contractual action in the amount of [REDACTED]

[REDACTED] This procurement action leverages the existing IDIQ contract [REDACTED] awarded to [REDACTED] September of 2011.

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#### Details:

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(S) [REDACTED]

(S) [REDACTED]

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STATEMENT OF NEED

[Redacted content]

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Strategic Mission Element

X  
[Redacted content]

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STATEMENT OF NEED  
APPROVAL

Prepared by:  \_\_\_\_\_  
(Project Leader) Printed Name Signature Date

Concurred by:  \_\_\_\_\_  
(Quantico Contracts Printed Name Signature Date  
Unit Chief)

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Approved by:  \_\_\_\_\_  
(TTU Unit Chief) Printed Name Signature Date

Approved by: Keith A. Bryars \_\_\_\_\_  
(TTU Section Chief) Printed Name Signature Date

# STATEMENT OF NEED

## REQUISITION for Goods or Service

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

**Date:** 3/20/2012

**Drafted by:** E [redacted] Tracking Technology Unit [redacted]  
[redacted]

**Unit Submitting the Requisition:** Tracking Technology Unit

**Requisition Title** [redacted]

**Requisition Amount** [redacted]

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**Justification of Need:** (Provide brief overview): Click here to enter text.

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Derived From: FBI NSISCG-20090615

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[Redacted]

**Description of Requirements:** (Provide brief description): Click here to enter text.

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[Redacted]

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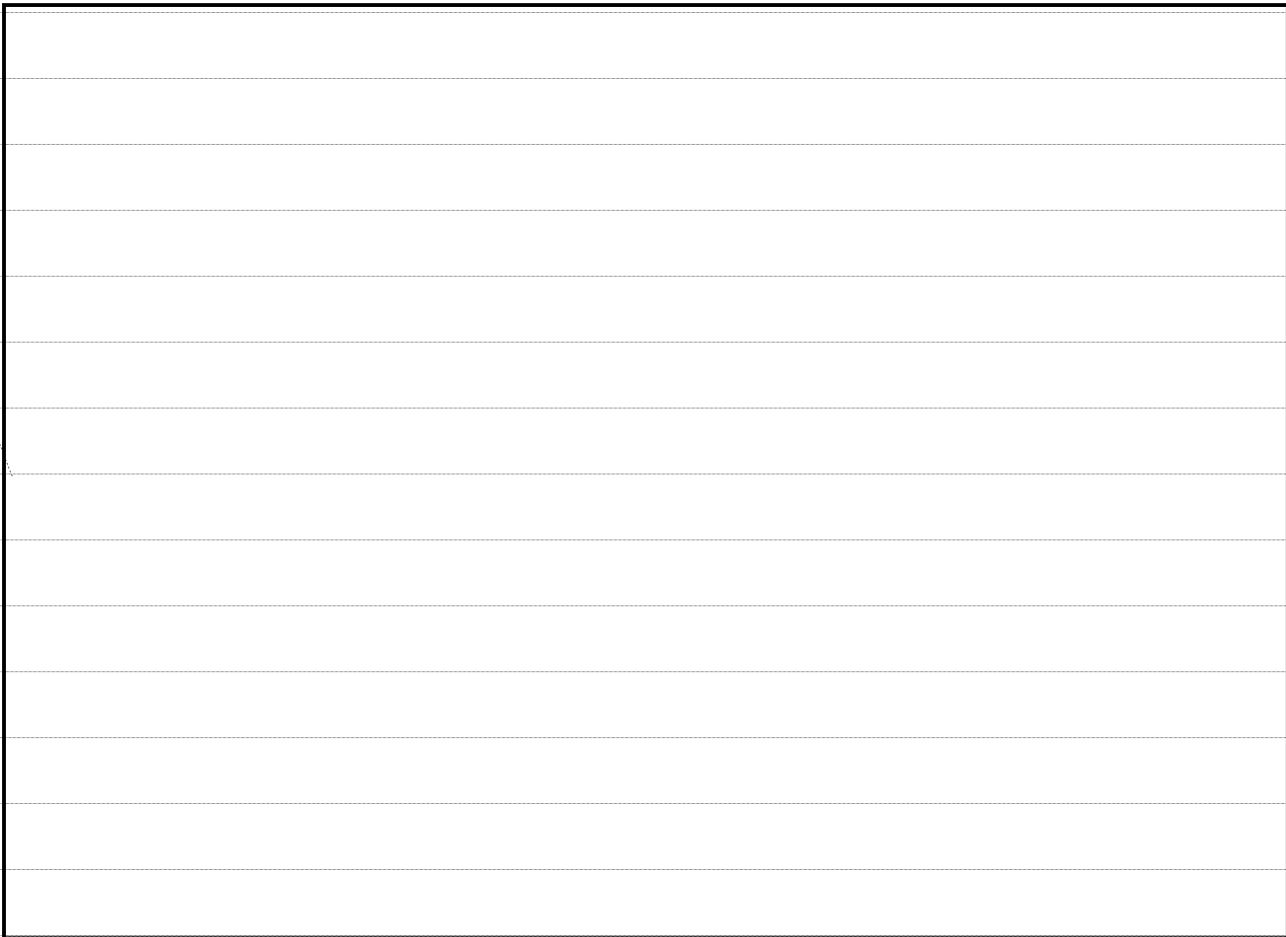
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Declassify On: 20370320  
Derived From: FBI NSISCG-20090615~~



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Declassify On: 20370320  
Derived From: FBI NSISCG-20090615~~

[ ] 10-12-99)

**ACQUISITION PLANNING FORM**  
[ ]  
**FEDERAL BUREAU OF INVESTIGATION**  
AP # \_\_\_\_\_

ALL INFORMATION CONTAINED  
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WHERE SHOWN OTHERWISE

1. Unit/Section/Division: Tracking Technology Unit, [ ] Operational  
Technology Division

2. Acquisition Background and Objectives:

(a)  [ ]  
(S) [ ]

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(b) (U//FOUO) [ ]  
[ ]

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(c) Cost: [ ]

1. (U//FOUO) Life Cycle Cost: Equipment and life cycle costs will be incurred under individual delivery orders. To provide a general background, a procurement history of TTU [ ]

[ ]

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Procurement History	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	Total Cost
Equipment Procurement	[ ]					
Subtotal	[ ]					

	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	Total Cost
Total Acquisition Cost						

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Most Likely ICGE	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	Total Cost

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2. (U//FOUO) **Application of Should-Cost:** An IGCE for each fiscal year of the contract has been included. The contract funding shall be for specific task orders as defined in the Statement of Work and for the procurement and enhancement of new hardware platforms.
3. (U//FOUO) **Capability or Performance:** Contractor costs will be directly related to the individual task orders and their specific Statement of Work. Contractor personnel have the necessary skills and experience to support these tasks.
4. (U//FOUO) **Delivery or Performance-Based Requirements:** Delivery requirements will be dependant on individual task orders and their specific Statement of Work.
5. (U//FOUO) **Trade-offs:**

[Redacted]

6. (U//FOUO) **Risks:**

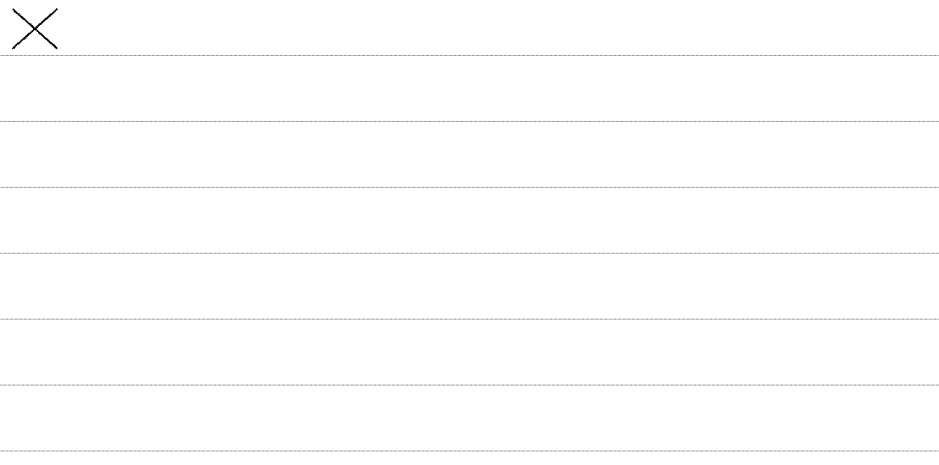
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3. Plan of Action:



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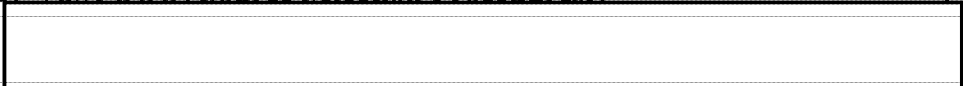
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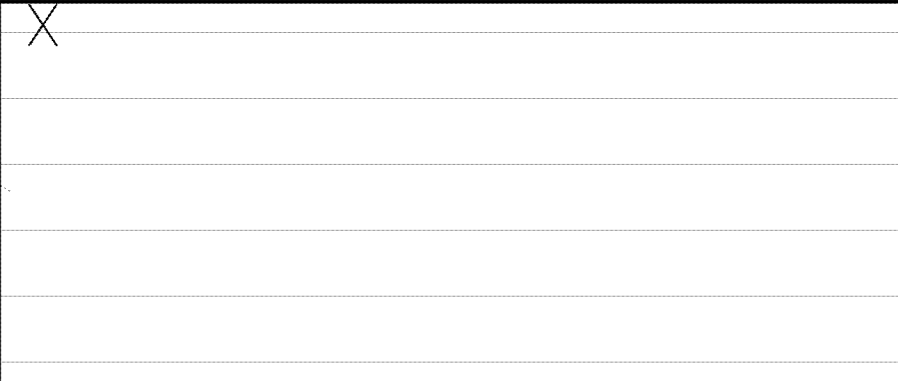
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b)  X

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c) (U//FOUO) Source Selection Procedures:   


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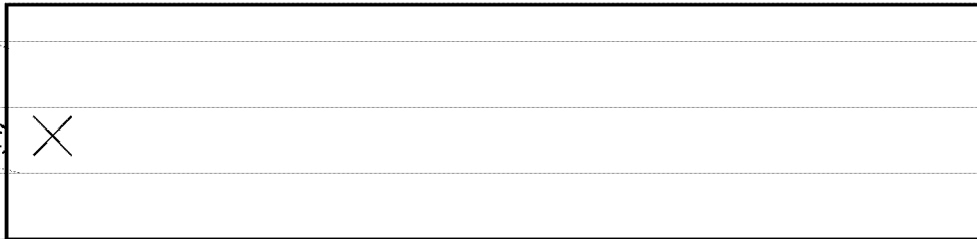
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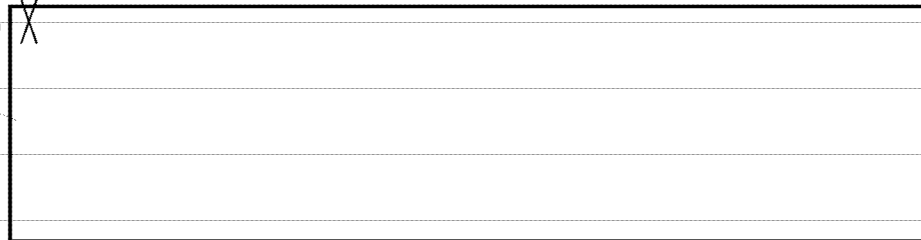


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- g) (U//FOUO) **Priorities, Allocations, and Allotments:** Not Applicable
- h) (U//FOUO) **Contractor versus Government Performance:** Contract tasks will be for engineering services and purchase of equipment that are not readily available within the government.
- i) (U//FOUO) **Inherently Governmental Functions:** The contractors will not be completing inherently government functions.
- j) (U//FOUO) **Management Information Requirements:** The contractor's performance will be monitored by the Contract Officer Technical Representative (COTR) and reported to the Unit Chief of TTU. The program has also been entered into the OTD Program Management Office's database for tracking at the Section Chief level.


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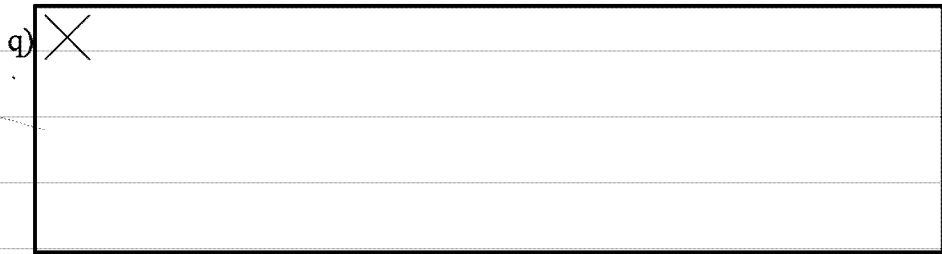
- l) (U//FOUO) **Test and Evaluation:**   


- m) (U//FOUO) **Logistics Considerations:** Individual tasks may require logistical requirements such warranty, maintenance, upgrades and technical support of purchased items. Operational needs may require the COTR to prioritize certain tasks with 
- n) (U//FOUO) **Government Furnished Property:** The government may furnish property based on the needs specific task orders. This property will remain at the contractor's facilities and will be tracked by the COTR. All government furnished property will be returned to the government at the conclusion of the contract.
- o) (U//FOUO) **Government Furnished Information:** The government may furnish information based on specific task orders. The

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information will remain at the contractor's facilities, and the information will be tracked by the COTR. No government furnished information will be published or shared with outside sources by the contractor without prior expressed written consent by the COTR and CO.

- p) (U//FOUO) **Environmental and Energy Conservation Objectives:** The contract will use "Green" or energy star components whenever possible. The CO will include all required "Green" clauses in the contract.



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- r) (U//FOUO) **Contract Administration:** The technical performance of the contract will be verified by the COTR. The contract will be administered by the CO.
- s) (U//FOUO) **Other Considerations:** None

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t) (U//FOUO) Milestones for the Acquisition Cycle:

<u>Topic</u>	<u>Date</u>
(1) Acquisition Plan Approval	_____
(2) Statement of Work	_____
(3) Specifications	_____
(4) Data Requirements	_____
(5) Completion of Acquisition Package Plan	_____
(6) Purchase Request	_____
(7) Justification and Approvals and/or Determination and Findings	_____
(8) Issuance of Synopsis	_____
(9) Issuance of Solicitation	_____
(10) Evaluations of Proposals, Audits, and Field Reports	_____
(11) Beginning and Completion of Negotiations	_____
(12) Contract Preparation, Review, and Clearance	_____
(13) Contract Award	_____

Prepared by and approved:

\_\_\_\_\_  
Technical Staff Member (date)

\_\_\_\_\_  
Budget Staff Member (date)

\_\_\_\_\_  
Legal Review (if applicable) (date)

\_\_\_\_\_  
Contracting Officer (date)

\_\_\_\_\_  
Competition Advocate (Section Chief – PPMS) (date)

Reviewed & Updated/Revised: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

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Statement of Work

(U) The Contractor shall be expected to apply a broad base of engineers and support personnel with varying backgrounds in order to maintain the efforts under this contract. At a minimum, the Contractor shall include a copy of the job descriptions to include experience levels and formal education required for each labor category presented in the proposal.

(U) The Contractor shall appoint and designate qualified technical personnel as the primary point of contact to be responsible and accessible during normal business hours to address technical questions and inquiries from the customer relating to system configuration and equipment operations, system design capability, [redacted] and system diagnosis and troubleshooting. The qualified technical personnel shall have a broad knowledge of [redacted] of products, a strong fundamental understanding of cellular technology [redacted] and be able to provide technical resolution and recommendation to technical questions and issues raised by the customer. There may be exigent circumstance that necessitates an immediate action and response due to mission criticality at which time the customer will provide ample notification to the Contractor for availability request of the qualified technical personnel to be in the standby support position.

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(U) Services provided under each TO shall be performed in accordance with this SOW for the contract as well as contractual terms and conditions. All services and enhancements under this contract shall be conducted with all appropriate legal authority.

(U) ~~(S)~~ 2.2 REQUIREMENTS

The Contractor shall meet the system level criteria for performance as stated below:

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X [Redacted]

(U) 2.2.7 The Contractor system shall require [Redacted] and any advanced enhanced features under this contract to ensure such use are limited to personnel with the required authority.

(U) 2.2.8 The Contractor shall provide replacement parts and modules to [Redacted] under warranty that have been identified to have failed components within a period of 3 to 5 business days. This requirement shall not predicate on the customer having spare parts or modules.

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(U) 2.2.9 The contract shall provide to the customer a system checkout test procedure documenting the various steps the contractor has performed in checking and verifying system functionality of all relevant mode of operations described in the statement of work to ensure that [Redacted] functioning properly prior to release. This requirement shall be applicable to all [Redacted] at each monthly progress status interval. The test procedure shall also incorporate functionality test on [Redacted]

**(U) 2.3 DELIVERABLES**

(U) The Contractor shall provide any of the following as required in specific Task Order requirements documentation:

- Project Deliverables
  - [Redacted]
  - [Redacted]
  - Production Run Equipment
- Documentation
  - White Paper Study Reports
  - Baseline Design Documentation
  - Monthly Project Status Reports
- Meetings or Briefings
  - Kick-Off, Program Management, Status or Technical Integration Meetings
  - Review or Technical Briefings to include any required materials

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[Redacted]

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**(U) 3.0 REPORTING AND STATUS REVIEW REQUIREMENTS**

**(U) 3.1 Project Progress Reports:** Project progress shall be reported to the COTR on a monthly basis. At a minimum, the report shall include the following information per Task Order: technical accomplishments and status, upcoming milestones, issues/concerns/risks, action items, and projected cost or schedule overruns.

**(U) 3.2 Other Reports:** Other reports that may be required by the contractor on a per-task order basis shall include:

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**(U) 3.3. Delivery Schedule:** The Contract shall provide a period of performance or timeline of the expected completion date of each sub-task. In the event the identified sub-task is not completed by the expected date, the Contract shall document and notify the customer in the monthly status report and provide a revised schedule of delivery.

**(U) 3.4. Delivery Schedule:** The Contract shall provide a period of performance or timeline of the expected completion date of each sub-task. In the event the identified sub-task is not completed by the expected date, the Contract shall document and notify the customer in the monthly status report and provide a revised schedule of delivery.

**(U) 3.5 Phase Review Meetings:** Formal phase review meetings shall be conducted at a minimum at the conclusion of each Task Order Phase and include reports for project plans, status, and results.

**(U) 3.6 Other Review Meetings:** Other meetings that may be required by the contractor on a per-task order basis shall include:

- Monthly or Periodic Technical Integration Meetings - To review technical progress, address any technical challenges and barriers, and communicate with project team
- System Requirements Review - To review and baseline the requirements to be satisfied by the proposed system (product)
- Preliminary Design Review - To review and concur on initial system design concepts including exploitation techniques and implementation methodology
- Critical Design Review - To review and approve final system design
- Test Readiness Review - To review test readiness and authorize initiation of testing
- Operational Readiness Review - To review operational readiness and officially accept system (product)

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(U) ~~(S)~~ 4.0 SPECIAL CONSIDERATIONS

(U) 4.1 Health and Safety

(U) In certain configurations if the Contractor systems [redacted] and any aspects of the systems pose a health and safety hazard for the user, the Contractor shall provide information regarding these topics in writing and make recommendation to reduce such risk.

(U) ~~(S)~~ 4.2 Security and Restrictions Considerations

(S) [redacted]

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**JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION  
IN ACCORDANCE WITH 41 U.S.C. 253(c)1 & 41 U.S.C. 253(c)6**

All information contained herein is classified as "~~SECRET~~" unless otherwise noted (U).

**1. Agency and Contracting Activity and Identification of Document:**

(U) The Science and Technology Contracts Unit (STCU) of the Federal Bureau of Investigation (FBI) has prepared this Justification for Other Than Full and Open Competition in response to requirements from the Tracking Technology Unit (TTU) of the Operational Technology Division (OTD). This document provides justification to establish an Indefinite Delivery-Indefinite Quantity (IDIQ) contract with [redacted] This contract vehicle will procure highly specialized [redacted] related engineering services to modify and enhance these products. The intended duration of this contract is a base year and four (4) one-year options with provisions for Firm Fixed-Price (FFP) and Cost-Plus Fixed Fee (CPFF) pricing.

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**2. Nature and/or Description of the Action Being Approved:**

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**3. Description of the Supplies of Services (including the estimated value):**

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[Redacted]

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**4. Statutory Authority:**

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(S)

(S)

b1  
b3  
b7E

**5. Demonstration that Nature of Acquisition Justifies Use of the Above Authority:**

(S)

b1  
b3  
b7E

(S)

(S)

b1  
b3  
b7E

**6. Efforts made to ensure offers are solicited from as many potential sources as practicable, including compliance with subpart 5.2 and, if not, which exception under Far 5.202 applies:**

(S)

X

b1  
b3  
b7E

**7. Determination that the anticipated cost to the Government will be fair and reasonable:**

(U) Contractor proposals will be subject to cost and price analysis, audit review, and technical evaluation. The Contracting Officer will ensure that the anticipated cost to the Government will be fair and reasonable. Historical data, pricing from similar contracts and rigorous negotiations shall be utilized to establish fair and reasonable pricing.

**8. Market Survey:**

b3  
b7E

**9. Any other facts supporting the use of other than full and open competition:**

(S)

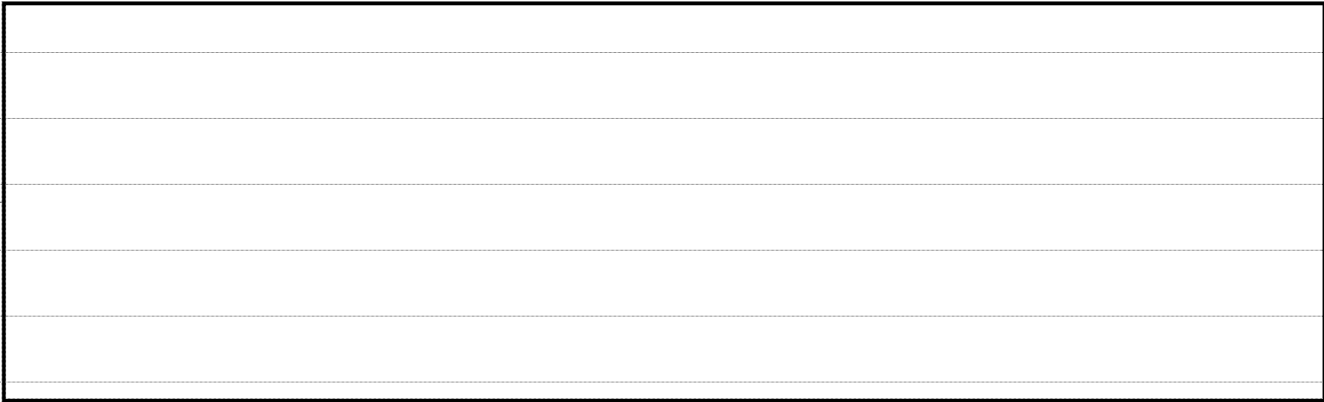
X

X

b1  
b3  
b7E

(S)

(S)



b1  
b3  
b7E

**10. A listing of the sources, if any, that expressed, in writing an interest in the acquisition:**

(U) Pursuant to FAR 5.202(a) (1), National Security, this procurement will not be publicized and as such, no other commercial sources will be provided with the opportunity to express written interest in this procurement. Knowledge of sensitive information would be required for a vendor to provide a response. Public knowledge of the capabilities of these [redacted] techniques would [redacted]



(U) [redacted] is aware of the FBI's need for this capability through technical discussion regarding the capabilities and further development of their current product line. See Section 9 for additional information.

b3  
b7E

**11. A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before any subsequent acquisition for the supplies or services required:**

(U) TTU continues to evaluate potential sources for future requirements. The FBI will continue to monitor the market and hold discussion with other members of the intelligence community to identify additional sources with capabilities to address the goals of these programs and FBI mission requirements. If additional resources are identified in the future, these will be included for future competitions.

**12. Signatures:**

**Technical Representative Certification:**

As Technical Representative of the requiring office, I have reviewed the data provided in support of the Justification and Approval to Procure Using Other Than Full and Open Competition. I certify that the data is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Technical Representative

\_\_\_\_\_  
Date

**Approved By:**

As the Contracting Officer of Record, I hereby certify, to the best of my knowledge, that the information contained herein is accurate and complete.

b6  
b7C

\_\_\_\_\_  
Contracting Officer

\_\_\_\_\_  
Date

**Reviewed By:**

\_\_\_\_\_  
Chief, Science and Technology Contracts Unit

\_\_\_\_\_  
Date

**Legal Review:**

\_\_\_\_\_  
Procurement Law Unit

\_\_\_\_\_  
Date

**Competition Advocate Review:**

b6  
b7C

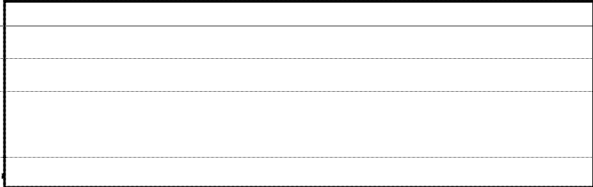
\_\_\_\_\_  
Deputy Competition Advocate

\_\_\_\_\_  
Date



*Decision Based on Technical,  
Cost & Time Criteria*

b3  
b7E



CELL/OTD 02170



# Decision Criteria: Technical, Cost, Time

## Technical

■ [Redacted]

b3  
b7E

■ [Redacted]

■ [Redacted]

b3  
b7E

[Redacted]

CELL/OTD 0217



Decision Criteria: Technical, Cost, Time

Cost

■ [Redacted]

b3  
b7E

■ [Redacted]

Time

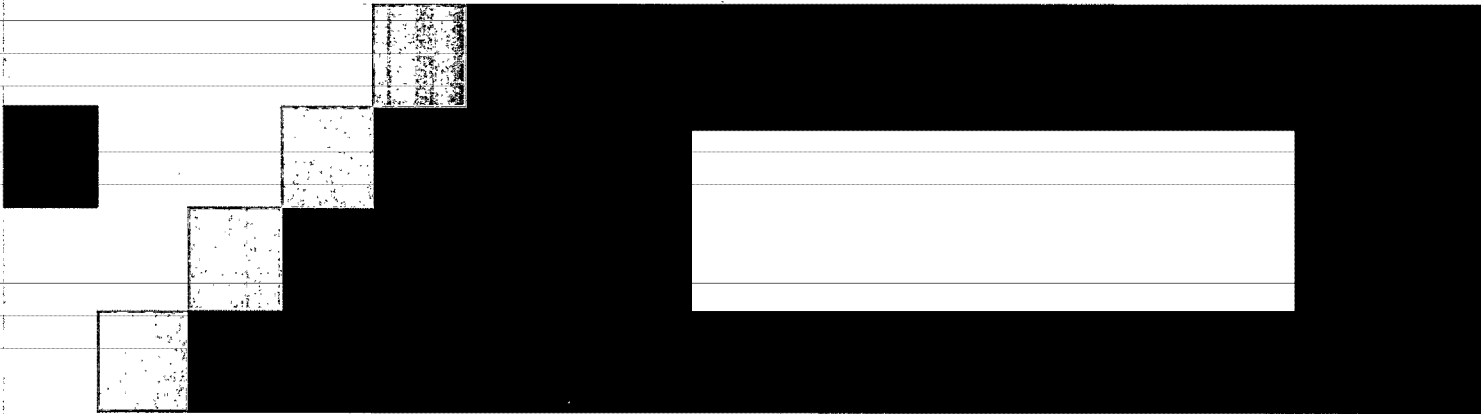
■ [Redacted]

■ [Redacted]

b3  
b7E

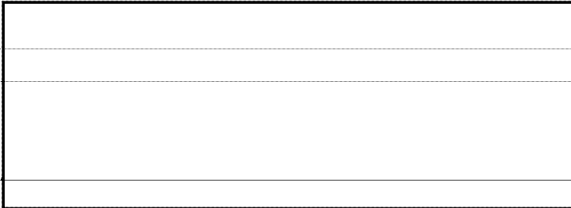
[Redacted]

CELL/OTD 021704



*Decision Based on Technical,  
Cost & Time Criteria*

b3  
b2



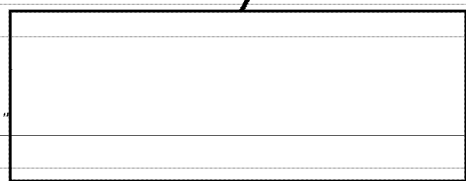
CELL/OTD 0217

Decision Criteria: Technical, Cost, Time



b3  
b7E

- Conclusion: Requirements sent March 10, 2010 with original request. Since that time new requirements have been identified by government ( user community-classified).



b3  
b4

CELL/OTD 02

# Decision Criteria: Technical, Cost, Time

## Technical

- [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]
- [Redacted]

b3  
b7E

[Redacted]

b3  
b7E

CELL/OTD 021710

# Decision Criteria: Technical, Cost, Time

## Cost

- [Redacted]

b3  
b7E

## Time

- [Redacted]
- [Redacted]

b3  
b7E

[Redacted]

DATE: 04-02-2013  
CLASSIFIED BY NSICG F85M26K45  
REASON: 1.4 (C, G)  
DECLASSIFY ON: 04-02-2038

Revised System Requirements in response to Vendor Proposal:

(S)

(S)

(S)

b1  
b3  
b7E

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

CELL/OTD 021712